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December 29, 1978

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SUBJECT:

MEMORANDUM TO:

FROM:

D/DCI/RM

Responses to the Annual Report - first draft

Frank Carlucci called me on December 29 with some brief comments on the first draft of the annual report. He said he had only had a chance to look at it quickly but that since his initial reaction to it was so different from the Director's, he wanted to give me some feedback.

He feels it is too long and that it has no real theme or sense of priorities. Maybe a theme should be "Greater cohesion in the Intelligence Community" or "Where we're going in the Intelligence Community."

He feels it is personalized excessively and that we ought to make it less first person. It talks a good deal about what the Collection Tasking Staff is doing for HUMINT collection. That is a sensitive issue. On the other hand, it talks very little about HUMINT collection across the board, including Army HUMINT or CIA HUMINT. There is too much emphasis on technical collection, which is what the DCI is being criticized for.

He also observed that the counterintelligence section tended to wander, but that is **such** a political thicket that maybe it's the best we can do.

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Note to

CC: PGO

Subject: Carlucci's Reactions to Annual Report First Draft

Thanks for passing on Carlucci's initial reactions.

Length: it has since been cut some, can be more if desireable;

No real theme or sense of priorities: no real theme is probably correct; years tend to be that way. The real theme is "getting back to work" but doubt we want to make that explicit. Not sure it would be accurate to play up the greater Community cohesion theme any more than we do. Where we're going probably can't stand too much more emphasis, accurately, either.

A sense of priorities is what Part II issues of special concern is about. That should come through stronger in the next draft with a DCI introduction that explains what the report is trying to do and the rationale for the two parts.

Too personalized: I will tone that down (but not so much as to depart from the DCI's style.)

HUMINT: The DCI chose in October to include only Collection
Tasking of collection activities in Part I (not NRO, NSA, the DDO
or military HUMINT.) There is a single para on CT's HUMINT efforts.

(Re the DCI Committees generally this year, their activities have
been important but ongoing. The whole discussion of both collection
and substantive committees could be ditched as far as I am concerned,
but improbably wouldn't be worth the hurt feelings.) My impression
is that the DCI has indeed in 1978 concentrated far more on future
technical collection problems than current or future human collection,
presumably because it was time for the big technical mix upgrade
planning/decisions and because they cost so much more than human collection.
Maybe we should have him say that explicitly?

Wandering counterintelligence: reflects the state of our attack, which is really only in infant stages of community wide, coordinated interdisciplinary program. And it is indeed a political thicket.

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